

JMCP

JOURNAL OF MANAGED CARE PHARMACY

Three Perspectives on the Impact of Comparative Effectiveness Research on Decision Making

Diana I. Brixner, RPh, PhD; Gary Oderda, PharmD, MPH; Penny Mohr, MA;
Robert W. Dubois, MD, PhD; and H. Eric Cannon, PharmD, FAMCP

Supplement

May 2012

Vol. 18, No. 4-a

Continuing Education Activity

JMCP

Editor-in-Chief

Frederic R. Curtiss, PhD, RPh, CEBS
830.935.4319, fcurtiss@amcp.org

Associate Editor

Kathleen A. Fairman, MA
602.867.1343, kfairman@amcp.org

May Supplement Editor

Peter Whittaker, PhD
pwhittak@med.wayne.edu

Copy Editor

Carol Blumentritt, 602.616.7249
cblumentritt@amcp.org

Peer Review Administrator

Jennifer A. Booker, 703.317.0725
jmcpreview@amcp.org

Graphic Designer

Margie C. Hunter
703.297.9319, mhunter@amcp.org

Account Manager

Bob Heiman, 856.673.4000
bob.rhmedia@comcast.net

Publisher

Edith A. Rosato, RPh, IOM
Chief Executive Officer
Academy of Managed Care Pharmacy

This supplement to the Journal of Managed Care Pharmacy (ISSN 1083-4087) is a publication of the Academy of Managed Care Pharmacy, 100 North Pitt St., Suite 400, Alexandria, VA 22314; 703.683.8416; 703.683.8417 (fax).

Copyright © 2012, Academy of Managed Care Pharmacy. All rights reserved. No part of this publication may be reproduced or transmitted in any form or by any means, electronic or mechanical, without written permission from the Academy of Managed Care Pharmacy.

POSTMASTER: Send address changes to JMCP, 100 North Pitt St., Suite 400, Alexandria, VA 22314.

Supplement Policy Statement Standards for Supplements to the Journal of Managed Care Pharmacy

Supplements to the *Journal of Managed Care Pharmacy* are intended to support medical education and research in areas of clinical practice, health care quality improvement, or efficient administration and delivery of health benefits. The following standards are applied to all JMCP supplements to ensure quality and assist readers in evaluating potential bias and determining alternate explanations for findings and results.

1. Disclose the principal sources of funding in a manner that permits easy recognition by the reader.
2. Disclose the existence of all potential conflicts of interest among supplement contributors, including financial or personal bias.
3. Describe all drugs by generic name unless the use of the brand name is necessary to reduce the opportunity for confusion among readers.
4. Identify any off-label (unapproved) use by drug name and specific off-label indication.
5. Strive to report subjects of current interest to managed care pharmacists and other managed care professionals.
6. Seek and publish content that does not duplicate content in the *Journal of Managed Care Pharmacy*.
7. Subject all supplements to expert peer review.

Diana I. Brixner, RPh, PhD, is Professor and Chair of the Department of Pharmacotherapy at the University of Utah, College of Pharmacy, in Salt Lake City, Utah. She is also Executive Director of the Pharmacotherapy Outcomes Research Center, affiliated with the University of Utah Health Sciences Center, where she focuses on the design, conduct, training, and communication of pharmaco-economic and outcomes research studies to demonstrate the value of pharmaceutical therapy. She earned her undergraduate degree in pharmacy in 1982 from the University of Rhode Island and her doctorate in medicinal chemistry in 1987 from the University of Utah.

Her research interests focus on applied outcomes research and the subsequent development of evidence to enable informed decision making in health care. During her career, Dr. Brixner has published numerous articles in peer-reviewed journals, authored 3 book chapters, holds 1 issued patent, and has been an invited speaker at a variety of national and international professional meetings.

Dr. Brixner has served as a past president for the International Society for Pharmaco-economics and Outcomes Research (ISPOR) and completed a 2-year term on the executive board. She is a long-standing member of the Academy of Managed Care Pharmacy (AMCP), where she recently completed a 2-year term on the board of directors.

Gary Oderda, PharmD, MPH, is Professor and Director, Pharmacotherapy Outcomes Research Center, University of Utah, College of Pharmacy, Salt Lake City, Utah. Dr. Oderda received his doctor of pharmacy degree from the University of California at San Francisco in 1972 and completed an internship and residency in Clinical Pharmacy at the University of California Hospital in 1973. Additional education was received at the Johns Hopkins University School of Hygiene and Public Health where he received a master's degree in public health in 1982. Following 18 years at the University of Maryland, where he served as a Professor and Director of the Maryland Poison Center, he moved to the University of Utah where he served as Professor and Chairman of the Department of Pharmacy Practice. In 1999, Dr. Oderda was a Visiting Professor in the Department of Health Care Management at Novartis Pharmaceuticals Corporation in East Hanover, New Jersey. He was active in a variety of Outcomes Research and Disease Management projects. He returned to the University of Utah where he currently is a Professor and a Director of the University of Utah Pharmacotherapy Outcomes Research Center.

Penny Mohr, MA, is Vice President for Program Development at the Center for Medical Technology Policy (CMTP), Baltimore, Maryland, where she has overall responsibilities for program development, programmatic oversight, and scientific leadership. Since joining CMTP in 2008, she has led initiatives to expand the use of pragmatic clinical trial designs and introduce coverage with evidence development in the private sector. She also has primary oversight responsibility for CMTP's role in the federally sponsored Community Forum for Effective Health Care initiative, which develops and demonstrates mechanisms to engage both members of the general public and stakeholders in comparative effectiveness research. She received a master's degree in economics from the University of Sussex in England.

Ms. Mohr has more than 20 years' experience in health services research using diverse qualitative and quantitative methods. Her research has had a consistent focus on medical technology policy. Ms. Mohr was Director of the Division of Research on Health Plans and Drugs at the Centers for Medicare & Medicaid Services (CMS), where she was responsible for the oversight of demonstration evaluations pertaining to Medicare Part C and Part D. She also served as a technical authority within the agency on issues pertaining to the adoption, diffusion, and cost-effectiveness of health care technology in the Medicare program.

Robert W. Dubois, MD, PhD, joined the National Pharmaceutical Council (NPC) in October 2010 as its Chief Science Officer. In this role, he oversees NPC's research on policy issues related to comparative effectiveness research, as well as on how health outcomes are valued.

Dr. Dubois, who is board certified in internal medicine, has more than 25 years of experience in health services research and comparative clinical effectiveness. He has cofounded and led various health care research organizations in developing quality research with practical application. Most recently, he was the Chief Medical Officer at Cerner LifeSciences, where he focused on comparative effectiveness and the use of an electronic health records infrastructure to implement clinical change. Dr. Dubois received his bachelor's degree from Harvard College, his medical degree from the Johns Hopkins University School of Medicine, and his doctorate in health policy from the RAND Graduate School in Santa Monica, California.

Throughout his career, Dr. Dubois' primary interest has centered on defining "what works" in health care and finding ways for that evidence to inform health care decision making. He is a recognized expert in the areas of defining best practices, disease management, and appropriateness of care. He has authored more than 100 peer-reviewed articles on comparative effectiveness, evidence-based medicine, the development of practice guidelines, and determining the optimal use of high-cost medical services.

He is a member of the Medicare Evidence Development and Coverage Advisory Committee, and he sits on the governance board of the newly created Multi-Payer Claims Database project at the Centers for Medicare & Medicaid Services (CMS). Dr. Dubois also serves as the associate editor of the *Journal of Comparative Effectiveness Research* and is on the advisory boards of the Center for Medical Technology Policy and the Institute for Clinical and Economic Review.

H. Eric Cannon, PharmD, FAMCP, is Chief of Pharmacy at SelectHealth, an Intermountain Healthcare company. Dr. Cannon works to develop, implement, and administer many first-of-their-kind programs that improve clinical quality, control cost, and optimize outcomes in the Intermountain system. He makes frequent presentations to employers, brokers, and health care providers on pharmaceutical trends and management techniques. He received his doctor of pharmacy degree from Idaho State University.

In addition to his managed care experience, Dr. Cannon has pharmacy experience in hospital, community, long-term care, and home health arenas. He is an active member of the Academy of Managed Care Pharmacy (AMCP), where he currently serves on the board of directors. Dr. Cannon was awarded the recognition of Fellow of the AMCP for his contributions to managed care pharmacy. He has published numerous articles and research studies in peer-reviewed literature. He has been involved in projects to reduce medication errors and adverse events, including serving on the Preventing Medication Errors committee at the Institute of Medicine of the National Academies.

Table of Contents

Three Perspectives on the Impact of Comparative Effectiveness Research on Decision Making

*Diana I. Brixner, RPh, PhD; Gary Oderda, PharmD, MPH; Penny Mohr, MA;
Robert W. Dubois, MD, PhD; and H. Eric Cannon, PharmD, FAMCP*

S3 Introduction

Diana I. Brixner, RPh, PhD, and Gary Oderda, PharmD, MPH

S5 Looking at CER from Medicare's Perspective

Penny Mohr, MA

S9 Looking at CER from the Pharmaceutical Industry Perspective

Robert W. Dubois, MD, PhD

S13 Looking at CER from the Managed Care Organization Perspective

H. Eric Cannon, PharmD, FAMCP

S17 Continuing Education Instructions

Content for this activity is based on the live symposium, "Three Perspectives on the Impact of Comparative Effectiveness Research on Decision Making," which was presented as a satellite symposium at the Academy of Managed Care Pharmacy (AMCP) 2011 Educational Conference on Thursday, October 20, 2011, in Atlanta, Georgia. This monograph and the live symposium were jointly sponsored by the Postgraduate Institute for Medicine (PIM) and StrataMed, LLC, and supported by an educational grant from Novo Nordisk Inc. There is no fee for this activity.

Target Audiences

This activity has been designed to meet the educational needs of physicians, pharmacists, and health plan decision makers involved in the design/conduct of comparative effectiveness research (CER), and those who are interested in the principles of CER and CER's impact on government, industry, and managed care perspectives.

Statement of Need

Comparative effectiveness research (CER) is a growing element of U.S. health care reform. By comparing new drugs with established therapies (in addition to traditional placebo trials), CER may potentially improve the scientific basis for decisions about the appropriate treatment for patients. But CER's growth also presents questions for health care decision makers. As the U.S. health care system evolves, many stakeholders must evaluate what CER means to them, how they can integrate CER to their advantage, how they can ensure that the CER being conducted is relevant to their needs and how their organizations need to transform to use that data effectively.

From the perspective of the Centers for Medicare & Medicaid Services (CMS), and specifically Medicare, CER may greatly enrich decision making regarding coverage and payment that will benefit both the agency and their patient population. But challenges exist, including ambiguous legal limitations, insufficient staff and internal resources, and lack of CMS representation on federal governing boards.

From the pharmaceutical industry perspective, the proliferation of CER data may both positively and negatively impact many areas, such as who can access CER data, how communication about the data will be regulated, how policies can be made flexible enough to accommodate the data, and how CER may affect innovation.

From the managed care perspective, health care reform and the growth of CER means organizations must invest in better infrastructure and new understandings of a transforming market, changing customer bases, and evolving data.

As CER becomes an increasingly important aspect of the U.S. health care system, now is the time to begin consideration of its potential impact.

Learning Objectives

After completing this activity, the participant should be better able to:

1. Define comparative effectiveness research (CER) and its possible impact on the Centers for Medicaid and Medicare Services (CMS) and its populations.
2. Describe the possible impact of CER on the pharmaceutical industry.
3. Evaluate the potential impact of CER on managed care organizations.

Release date: May 1, 2012

Expiration date: April 30, 2013

Estimated time to complete activity: 1 hour and 15 minutes

Three Perspectives on the Impact of Comparative Effectiveness Research on Decision Making

DISCLOSURES

Postgraduate Institute for Medicine assesses conflict of interest with its instructors, planners, managers, and other individuals who are in a position to control the content of CME activities. All relevant conflicts of interest that are identified are thoroughly vetted by the Postgraduate Institute for Medicine for fair balance, scientific objectivity of studies utilized in this activity, and patient care recommendations. The Postgraduate Institute for Medicine is committed to providing its learners with high-quality CME activities and related materials that promote improvements or quality in health care and not a specific proprietary business interest of a commercial interest.

The faculty reported compensation from Novo Nordisk for contributing to this supplement and the following financial relationships or relationships to products or devices they or their spouse/life partner have with commercial interests related to the content of this CME activity:

Name of Faculty or Presenter	Reported Financial Relationship
Diana I. Brixner, RPh, PhD	<i>Consulting fees:</i> Novo Nordisk <i>Research grants:</i> Novo Nordisk, Abbott, Bristol-Myers Squibb, Novartis <i>Payment for educational programs:</i> Novartis
Gary Oderda, PharmD, MPH	<i>Consulting fees:</i> Novo Nordisk, Pacira Pharmaceuticals <i>Contracted research:</i> King (Pfizer) Pharmaceuticals <i>Fees for non-CME/CE services received directly from a commercial interest or their agents:</i> Janssen Pharmaceuticals
H. Eric Cannon, PharmD, FAMCP	<i>Consulting fees:</i> Novo Nordisk
Robert W. Dubois, MD, PhD	<i>Other:</i> Employee of National Pharmaceutical Council, which receives dues from pharmaceutical companies
Penny Mohr, MA	<i>Consulting fees:</i> Novo Nordisk <i>Contracted research:</i> National Pharmaceutical Council

The **planners and managers** reported the following financial relationships or relationships to products or devices they or their spouses/life partners have with commercial interests related to the content of this CME activity:

The following StrataMed, LLC, planners and managers, Andrea Hull, MBA, and Kelley J. P. Lindberg, hereby state that they or their spouses/life partners do not have any financial relationships or relationships to products or devices with any commercial interest related to the content of this activity of any amount during the past 12 months.

The following PIM planners and managers, Laura Excell, ND, NP, MS, MA, LPC, NCC; Trace Hutchison, PharmD; Samantha Mattiucci, PharmD, CCMEP; Jan Schultz, RN, MSN, CCMEP; and Patricia Staples, MSN, NP-C, CCRN hereby state that they or their spouses/life partners do not have any financial relationships or relationships to products or devices with any commercial interest related to the content of this activity of any amount during the past 12 months.

DISCLOSURE OF OFF-LABEL USE

This educational activity does not contain discussion of indications not approved by the U.S. Food and Drug Administration.

DISCLAIMER

The opinions expressed in the educational activity are those of the faculty and do not necessarily represent the views of PIM, StrataMed, and Novo Nordisk. Please refer to the official prescribing information for each product for discussion of approved indications, contraindications, and warnings.

Participants have an implied responsibility to use the newly acquired information to enhance patient outcomes and their own professional development. The information presented in this activity is not meant to serve as a guideline for patient management. Any procedures, medications, or other courses of diagnosis or treatment discussed or suggested in this activity should not be used by clinicians without evaluation of their patients' conditions and possible contraindications on dangers in use, review of any applicable manufacturers' product information, and comparison with recommendations of other authorities.

FUNDING

This *JMCP* supplement and the live symposium were jointly sponsored by the Postgraduate Institute for Medicine (PIM) and StrataMed, LLC, and supported by an educational grant from Novo Nordisk Inc. Content for this supplement is based on the live symposium "Three Perspectives on the Impact of Comparative Effectiveness Research on Decision Making" that was presented as a satellite symposium at the AMCP 2011 Educational Conference on Thursday, October 20, 2011, in Atlanta, Georgia.

PHYSICIAN CONTINUING MEDICAL EDUCATION ACCREDITATION STATEMENT

This activity has been planned and implemented in accordance with the Essential Areas and policies of the Accreditation Council for Continuing Medical Education (ACCME) through the joint sponsorship of Postgraduate Institute for Medicine and StrataMed, LLC. The Postgraduate Institute for Medicine is accredited by the ACCME to provide continuing medical education (CME) for physicians.

CREDIT DESIGNATION

The Postgraduate Institute for Medicine designates this journal-based CME activity for a maximum of 1.25 *AMA PRA Category 1 Credits*[™]. Physicians should claim only the credit commensurate with the extent of their participation in the activity.

PHARMACIST CONTINUING EDUCATION ACCREDITATION STATEMENT

The Postgraduate Institute for Medicine is accredited by the Accreditation Council for Pharmacy Education (ACPE) as a provider of continuing pharmacy education.

CREDIT DESIGNATION

 The Postgraduate Institute for Medicine designates this continuing education activity for 1.25 contact hours (0.125 CEUs) of the Accreditation Council for Pharmacy Education. Universal Activity Number (0809-9999-12-143-H04-P).



Jointly sponsored by Postgraduate Institute for Medicine and StrataMed, LLC.



This activity is supported by an educational grant from Novo Nordisk.

Introduction

Diana I. Brixner, RPh, PhD, and Gary Oderda, PharmD, MPH

In 2009, the Institute of Medicine (IOM) defined comparative effectiveness research (CER) as “the generation and synthesis of evidence that compares the benefits and harms of alternative methods to prevent, diagnose, treat, and monitor a clinical condition or to improve the delivery of care.”¹ CER isn’t restricted to just comparing drug A versus drug B—it’s much broader than that. CER includes measuring interventions, approaches to care, and the delivery of care. The IOM also stated that “the purpose of CER is to assist consumers, clinicians, purchasers, and policy makers to make informed decisions that will improve health care at both the individual and population levels.”¹ The IOM clearly identifies these 4 different stakeholders (consumers, clinicians, purchasers, and policy makers) for CER, and they look at the impact both on the individual and across populations.

But the IOM isn’t the only organization defining CER. The Federal Coordinating Council for CER, established by the American Recovery and Reinvestment Act (ARRA) of 2009 to coordinate CER efforts, defines CER similarly, although it doesn’t specifically mention delivery of care or overall populations, and it lists only 3 stakeholders: patients, providers, and decision makers (although we can probably assume that “decision makers” includes both purchasers and policy makers).² These are subtle differences, perhaps, but interesting to note. The related discussions around definitions of stakeholders have also contributed to ongoing political disagreements as to who is the audience of CER, and therefore who should fund it.³

It is important to distinguish CER from patient-centered outcomes research. The Patient-Centered Outcomes Research Institute (PCORI), which replaced the Federal Coordinating Council in 2010, states that it will “commission research that is responsive to the values and interests of patients and will provide patients and their caregivers with reliable, evidence-based information for the health care choices they face.” In addition, the PCORI says it is committed to a “rigorous stakeholder-driven process that emphasizes patient engagement.”⁴ So the research direction of PCORI appears to be more patient-oriented than either the IOM or Federal Coordinating Council definitions. However, beginning in 2013, funding for PCORI will begin to include \$2-per-patient annual transfers from the Medicare Trust Fund and from private health plans.⁵ With these major stakeholders (health plans) contributing so substantially to the funding, will the work that PCORI produces actually assist these health plans in making the informed decisions that they need?

All of these definitions of CER, along with their variations, slight or otherwise, affect many different stakeholder groups, who all have different needs and expectations. As the U.S. health care system evolves, each of these stakeholders will have to evaluate what CER means to them, how they can

integrate CER to their advantage, how they can ensure that the CER being conducted is relevant to their needs, how they can address some of CER’s limitations⁶ and how they or their organizations will need to transform to more effectively use that data. Stakeholders will also need to evaluate how conducting and evaluating CER will fit with current Food and Drug Administration (FDA) regulations and guidance.⁶ And methodologies and infrastructures for conducting effective and meaningful CER must be systematically assessed and enhanced, and such efforts will require considerable dialogue before new “best practices” can be established.⁷ A 2010 article by Tunis discusses various aspects of CER infrastructure that will need to be addressed to assure such research will be designed, conducted and communicated with the greatest benefit to stakeholders.⁷

The gaps in knowledge left by randomized control trials are an ongoing source of concern for physicians, patients, policy makers, and payers. Without information about how well a new medication works when compared to other existing alternatives, in a real world setting, stakeholders are sometimes left with a “trial and error” approach to decision making, which can result in expensive lessons. CER can, if effectively designed and conducted, help fill some of those gaps. Of course, the key word is “effectively.” While CER itself is not new, the rapidly increasing demands of and expectations for CER will bring a host of implementation questions and issues. Integration of CER will not be simple or seamless, but the more dialogue we encourage now to identify and address some of those issues, the more effective the research will be. For example, in a 2010 commentary, Rubin warns against what he perceives as a tendency for researchers to use inadequate data sets for CER studies and recommends some ways to evaluate and select more relevant data sets.⁸ In a 2011 article, Alemayehu and Cappelleri point out some of the historical weaknesses in conducting and reporting observational and non-randomized studies, including sources of bias, and recommend steps to minimize bias in the design, analysis and reporting stages of a study.⁹

Without a doubt, the increase in CER will change the health care industry in nearly every area, from development costs to formulary decision making, from treatment decisions to product innovation. A key question for payers will be that of value. How does each stakeholder define the value of CER? How do they prioritize to get the most value from that research? It’s recognized that the higher-quality, higher-priced products may in fact result in lower costs over time. But there must be evidence that demonstrates this for the purchaser.¹⁰ And we must define parameters to measure success.

A global overview of CER was presented in the October 2010 issue of *Health Affairs* that complements many of the perspectives of the current report. In that issue, for example, Etheredge outlines the need for a high-performing CER system

and a national database of CER studies.¹¹ Robinson proposes how public and private insurers may adapt their policies to incorporate CER.¹² Pearson and Bach propose a payment model for Medicare that uses CER to encourage Medicare to pay equally for comparable medicines.¹³ And Chokshi et al. offer suggestions for increasing the clinical applicability for CER.¹⁴

For this supplement to the *Journal of Managed Care Pharmacy*, 3 opinion leaders contribute to the necessary and ongoing dialogue about CER by offering their perspectives on how health care reform in general, and CER specifically, may affect their areas. Penny Mohr, Vice President of Program Development at the Center for Medical Technology Policy, writes about ways she sees CER affecting the decisions the Centers for Medicaid and Medicare Services make for their growing population. Dr. Robert W. Dubois, Chief Science Officer at the National Pharmaceutical Council, addresses CER's possible impacts—both positive and negative—on the pharmaceutical industry. And, Dr. H. Eric Cannon, Chief of Pharmacy at SelectHealth, explores how managed care organizations have used CER in the past and some of the hard questions those organizations will need to answer in the future.

Authors

DIANA I. BRIXNER, RPh, PhD, is Professor and Chair, Department of Pharmacotherapy, University of Utah, College of Pharmacy, Salt Lake City, Utah. GARY ODERDA, PharmD, MPH, is Professor and Director, Pharmacotherapy Outcomes Research Center, University of Utah, College of Pharmacy, Salt Lake City, Utah.

AUTHOR CORRESPONDENCE: Diana I. Brixner, RPh, PhD, University of Utah, College of Pharmacy, 30 S. 2000 E., Rm. 258, Salt Lake City, UT 84112. Tel.: 801.581.3182; E-mail: Diana.Brixner@pharm.utah.edu.

DISCLOSURES

This supplement was sponsored by PIM and StrataMed through an educational grant from Novo Nordisk. Diana Brixner and Gary Oderda received compensation from PIM for participating in the live continuing education activity on which this article is based and for writing the article. Diana Brixner reports consulting relationships with Novo Nordisk and Novartis and funded research with Novo Nordisk, Abbott, Bristol-Myers Squibb, and Novartis. Gary Oderda reports consulting relationships with Novo Nordisk and Pacira Pharmaceuticals, contracted research with Novo Nordisk, speakers bureau for Janssen, and funded research for King (Pfizer) and Novartis.

ACKNOWLEDGEMENTS

The authors thank Kelley J. P. Lindberg, BS, for writing assistance in preparation of this manuscript.

REFERENCES

1. Committee on Comparative Effectiveness Research Prioritization, Board on Health Care Services, Institute of Medicine of the National Academies. *Initial National Priorities for Comparative Effectiveness Research*. Washington, DC: The National Academies Press; 2009. Available at: <http://www.iom.edu/Reports/2009/ComparativeEffectivenessResearchPriorities.aspx>. Accessed February 15, 2011.
2. Draft definition, prioritization criteria, and strategic framework for public comment. HHS.gov. Available at: <http://www.hhs.gov/recovery/programs/cer/draftdefinition.html>. Accessed January 20, 2011.
3. Iglehart JK. The political fight over comparative effectiveness research. *Health Aff*. 2010;29(10):1757-60.
4. Patient-Centered Outcomes Institute. Establishing legislation. Public law 111-148. 124 Stat. 127. March 23, 2010. Available at: http://www.pcori.org/assets/PCORI_EstablishingLeg.pdf. Accessed August 22, 2011.
5. American Psychological Association. PCORI Board of Governors determines priorities at first public meeting, November 2010. Available at: <http://www.apa.org/about/gr/science/spin/2010/11/pcori-meeting.aspx>. Accessed August 22, 2011.
6. Temple R. A regulator's view of comparative effectiveness research. *Clin Trials*. 2012;9(1):56-65.
7. Tunis SR, Benner J, McClellan M. Comparative effectiveness research: policy context, methods development and research infrastructure. *Stat Med*. 2010;29(19):1963-76.
8. Rubin DB. On the limitations of comparative effectiveness research. *Stat Med*. 2010;29(19):1991-95.
9. Alemayehu D, Cappelleri JC. Revisiting issues, drawbacks and opportunities with observational studies in comparative effectiveness research. *J Eval Clin Pract*. 2011 Nov. 29 [Epub ahead of print].
10. Feldstein J. Value-based purchasing and comparative effectiveness research: why the pharmaceutical, biotechnology, and medical-surgical device industries should embrace the coming market evolution. Center for Applied Value Analysis. Available at: http://www.marcomgroupintl.com/pdf/marcom%20VBP_CER%20White%20Paper%20copy%202.pdf. Accessed August 22, 2011.
11. Etheredge LM. Creating a high-performance system for comparative effectiveness research. *Health Aff*. 2010;29(10):1761-67.
12. Robinson JC. Comparative effectiveness research: from clinical information to economic incentives. *Health Aff*. 2010;29(10):1788-95.
13. Pearson SD, Bach PB. How Medicare could use comparative effectiveness research in deciding on new coverage and reimbursement. *Health Aff*. 2010;29(10):1796-804.
14. Chokshi DA, Avorn J, Kesselheim AS. Designing comparative effectiveness research on prescription drugs: lessons from the clinical trial literature. *Health Aff*. 2010;29(10):1842-48.

Looking at CER from Medicare's Perspective

Penny Mohr, MA

ABSTRACT

BACKGROUND: Comparative effectiveness research (CER) is rapidly adding to the amount of data available to health care coverage and payment decision makers. Medicare's decisions have a large effect on coverage and reimbursement policies throughout the health insurance industry and will likely influence the entire U.S. health care system; thus, examining its role in integrating CER into policy is crucial.

OBJECTIVES: To describe the potential benefits of CER to support payment and coverage decisions in the Medicare program, limitations on its use, the role of the Centers for Medicare & Medicaid Services (CMS) in improving the infrastructure for CER, and to discuss challenges that must be addressed to integrate CER into CMS's decision-making process.

SUMMARY: A defining feature of CER is that it provides the type of evidence that will help decision makers, such as patients, clinicians, and payers, make more informed treatment and policy decisions. Because CMS is responsible for more than 47 million elderly and disabled beneficiaries, the way that Medicare uses CER has the potential to have a large impact on public and individual health. Currently many critical payment and coverage decisions within the Medicare program are made on the basis of poor-quality evidence, and CER has the potential to greatly improve the quality of decision making. Despite common misconceptions, CMS is not prohibited by law from using CER apart from some reasonable limitations. CMS is, however, required to support the development of the CER infrastructure by making their data more readily available to researchers. While CER has substantial potential to improve the quality of the agency's policy decisions, challenges remain to integrate CER into Medicare's processes. These challenges include statutory ambiguities, lack of sufficient staff and internal resources to take advantage of CER, and the lack of an active voice in setting priorities for CER and study design.

CONCLUSION: Although challenges exist, CER has the potential to greatly enhance CMS's ability to make decisions regarding coverage and payment that will benefit both the agency and their patient population.

J Manag Care Pharm. 2012;18(4-a):S5-S8

Copyright © 2012, Academy of Managed Care Pharmacy. All rights reserved.

What is already known about this subject

- Without comparative effectiveness research (CER), payers and Centers for Medicare & Medicaid Services (CMS) must make decisions based on the best evidence available, which often lacks head-to-head data comparison, uses surrogate endpoints, and excludes the specific elderly or disabled population that Medicare covers.
- There is a common misperception that the CMS is not allowed to use CER data when making decisions.

What this article adds

- Contrary to a common misperception, CMS is allowed to use CER data when making coverage decisions, albeit with some limitations.
- CER could be used when creating patient decision aids, establishing value-based insurance design, and in coding (determining whether there is enough of a significant therapeutic distinction for a particular product to assign it a new code).
- CMS could use CER data in pricing decisions—specifically in the area of least-costly alternative (or reference pricing).

What this article adds (continued)

- Greater use of Coverage with Evidence Development is a mechanism to stimulate the generation of relevant CER for the Medicare program.
- Some possible impediments to integrating more CER into CMS decisions may be a lack of training in how to utilize observational data, as well as an inadequate number of epidemiologists on staff who can manage the future increase in volume of CER data.
- This article makes arguments for why CMS should have a voice in setting priorities for research funded by the Patient-Centered Outcomes Research Institute (PCORI), so that the resulting research will be meaningful to CMS decision makers.

With responsibility for more than 47 million elderly and disabled beneficiaries,¹ the way that Medicare uses comparative effectiveness research (CER) has the potential to have a large impact on public and individual health. Medicare's decisions also have a much larger effect on coverage and reimbursement policies throughout the health insurance industry,² and these effects will likely extend throughout the U.S. health care system. For this reason, it is critical to understand how Medicare might use CER. This article examines CER from the Medicare program's perspective, including the program's current use of CER, common misconceptions about the ability of the Centers for Medicare & Medicaid Services (CMS) to use CER, and the role CMS has in future CER development.

The Lack of CER Impedes Effective Decision Making

Medicare and, ultimately, every payer in the health care system have the same fundamental questions when it comes to making decisions about paying for the drugs, devices or other services they cover: "How does this technology work in *my population* under circumstances of *normal practice*, and does it provide *meaningful* health benefits *compared with existing treatments* over the *long term*?" The italicized terms represent the gaps in existing clinical evidence that CER is designed to fill. Without data that address these questions, payers (including CMS), must make decisions based on studies that often have used poorly validated surrogate endpoints, have been conducted in carefully selected populations and settings, or may include no relevant treatment comparators.

The quality of information CMS commonly uses for decision making is illustrated by a systematic review of the efficacy of off-label use for 19 approved cancer drugs conducted by the Duke Evidence-based Practice Center, published in 2010. After reviewing several thousand trials, the authors concluded: "Because of the paucity of high-quality evidence, the data available—though voluminous—may have little meaning or value for informing clinical practice."³

Without doubt, the paucity of high-quality evidence has direct ramifications on the performance of the Medicare program. The

area of decision making around prostate cancer treatments provides a good example. Prostate cancer is the leading cause of cancer and the second leading cause of mortality among men.⁴ While there are many alternatives for treating prostate cancer, there is a lack of robust evidence about which treatments work best at what stage of the disease.⁵

In 2002, CMS covered intensity modulated radiation therapy (IMRT) on the basis of limited information about its performance relative to brachytherapy (which was the standard in use at the time). At the time, the cost of IMRT was about double that of brachytherapy.⁶ Within a few years, roughly one-third of beneficiaries were using IMRT, and expenditures were well over a billion dollars for that particular technology.⁷

More recently, proton beam therapy was introduced, and Medicare contractors made the decision to cover it. This essentially doubled Medicare expenditures again for a course of radiation therapy for prostate cancer, but still without good evidence that it improves the quality of care over IMRT or even over brachytherapy. We still do not know which therapies are more effective for which patients and which stages of prostate cancer, but treatment costs for this condition continue to escalate. Unfortunately for prostate cancer patients, these types of decisions not only affect their out-of-pocket obligations, but also could result in exposing them to undue toxicities and risk.

A defining feature of CER that makes it fundamentally different from the way clinical research has been done in the past is its purpose. According to the Institute of Medicine (IOM), "The purpose of CER is to assist consumers, clinicians, purchasers, and policy makers to make informed decisions that will improve health care at both the individual and population levels."⁸ To this effect, CER provides unique opportunities for CMS to improve its policies to ensure medical services are used more appropriately.

Can CMS Legally Use CER?

There is a common misperception that CMS is not allowed to use CER results when making decisions. The truth is that CMS is allowed to use CER data, albeit with some limitations. The limitations imposed on CMS's use of CER are fairly modest. CMS must use an iterative and transparent process, and they cannot use CER as a sole source of information.⁹ The Patient Protection and Affordable Care Act (ACA)⁹ of 2010 includes specific limitations on Medicare's use of CER.¹⁰ CMS can't use it in a manner that treats the life extension of the elderly, disabled, or terminally ill differently than others, and they can't use it to preclude or discourage choices between extending life or risk of disability.¹⁰ Additionally, CMS can't include mandates for coverage or payment, cannot use cost per quality adjusted life years threshold to determine coverage or payment and must use evidence only as part of a larger process.¹⁰ In fact, these limitations reflect the way CMS already makes coverage decisions, and these limitations do not fundamentally change CMS's current processes.

The larger question is how these limitations from the ACA affect CMS's ability to use costs. The Patient-Centered Outcomes Research Institute (PCORI), a public/private entity charged with identifying research priorities, establishing an agenda, and fund-

ing future CER studies, created under the ACA,⁹ cannot fund research or advocate for a threshold for quality-adjusted life years (QALYs). In addition, the ACA imposed a restriction that the Secretary of Health and Human Services, acting for the Medicare program, could not use a "threshold" for QALYs in their coverage determinations. CMS has gone on record in guidance documents stating that they don't use cost or cost-effectiveness in their decision making. This restriction against using a threshold of QALYs is not a new limitation for CMS, but it is now incorporated into statute.

Another important aspect of the ACA is that it explicitly allows CMS to use differential copayments based on cost, which could open the potential of using value-based insurance design within the CMS program.

CMS's Obligation to CER: Making Data Available for Research

In recent years, significant federal funds have been expended in building an infrastructure to support CER, such as registries and claims databases. One of the legislative requirements is that CMS must make its data available for PCORI-sponsored research. Although CMS data have been available for a long time, the data have been relatively difficult to obtain. This new requirement may facilitate researcher access.

To that end, one of the major investments has been the development of the Multi-Payer Claims Database (MPCD).¹¹ The database combines Medicare data, including the institutional claims in Part A, outpatient claims from Part B, and the drug data from Part D, with claims data from private insurers. This potentially will deliver a much more robust observational data set for doing CER. Currently, 1 private payer is contributing claims data and hopefully more insurers will contribute data over time. Medicare data provide a rich resource for CER.

Using existing Medicare data, as with other claims data, is challenging. It is not possible to determine factors that contribute to treatment decisions, patients are not randomly assigned to treatment, and selection bias is an issue. These could be resolved if beneficiaries were randomly assigned to plans with different formularies based on factors such as low income subsidies.¹²

However, much work remains in determining how to implement this requirement. Some of the outstanding questions include: How should a public/private partnership like this be sustained? Should there be benefits to the participants who add their private claims to the database, and if so, what type of benefits? Who will own the data? And how should the data be made available to researchers? Another important question is whether these data will be linkable to clinically rich information from randomized controlled trials or electronic health records, which could potentially make this a much more powerful and robust source.

Another outstanding question is whether this investment will result in observational data becoming more acceptable for coverage decision making. Currently, observational data are seldom used for making Medicare national coverage determinations. Some possible impediments to integrating observational data into coverage decisions may be a strong existing bias that randomized controlled trials (RCTs) are the only acceptable method

TABLE 1 Comparison of CMS's Top 20 Research Priorities with IOM, CER and NIH Challenge Grant Priorities^a

Disease Area	CMS Evidentiary Priorities	IOM	NIH
Oncology/Hematology	Appropriate ESA Use in Cancer Patients		
Oncology/Hematology	Benefits of Cancer Prognostic Markers	✓	
Oncology/Hematology	Benefits of High-Cost Cancer Drugs		
Oncology/Hematology	New Radiation Treatments for Cancer (e.g., proton beam, IMRT)	✓	
Cardiovascular Disease	Treatment of Atrial Fibrillation	✓	✓
Cardiovascular Disease	Does Screening for Atherosclerotic Disease Improve Health Outcomes?		
Cardiovascular Disease	Effectiveness of CT Angiography	✓	
Cardiovascular Disease	Prevention of Congestive Heart Failure	✓	✓
Diabetes	Benefit of Early Aggressive Treatment for Diabetes	✓	✓
Diabetes	Comparative Effectiveness of All Diabetes Treatments Using Hard Outcomes	✓	
Diabetes	Benefit of Weight Loss Medication on Diabetes	✓	✓
Diabetes	Optimal Hemoglobin A1c Goals in the Elderly	✓	✓
Other	Appropriate Use of Hospice Care		
Other	Appropriate End-of-Life Care	✓	✓
CNS/Neurology/Behavior	Improving Depression Care in Primary Care	✓	
CNS/Neurology/Behavior	Appropriate Treatment of Carotid Artery Disease		✓
CNS/Neurology/Behavior	Comparative Effectiveness of Acute Stroke Treatment: Clot Retrieval vs. Reperfusion Drugs		
CNS/Neurology/Behavior	Comparative Effectiveness of Treatment of Intracranial Disease		
Wound Care	Comparative Effectiveness of Treatment for Ulcers: Off-loading, Debridement, Biologics, Revascularization	✓	✓

^aMohr PE, Tunis S, Sabharwal R, Montgomery R, Berghold L. *The comparative effectiveness research landscape in the United States and its relevance to the Medicare program. Prepared for the Medicare Payment Advisory Commission. May 2010.*¹³

CER= comparative effectiveness research; CMS= Centers for Medicare & Medicaid Services; CNS=central nervous system; ESA= erythropoiesis-stimulating agents; IMRT= intensity-modulated radiotherapy; IOM= Institute of Medicine; NIH= National Institutes of Health.

for answering questions about relative effectiveness and an inadequate number of epidemiologists on staff who understand how to utilize observational data.

A Disconnect: The Lack of a Voice in Setting Priorities for CER Investment

CER will be credible, timely, and relevant to Medicare beneficiaries only if CMS becomes a more active participant in defining research priorities. The agency needs comparative studies that address issues specific to the elderly, chronically ill, and disabled populations that it serves. When comparing the top 20 priorities established by CMS in 2007 with those established by the IOM and those established by the National Institutes of Health (NIH) for NIH Challenge Grants,¹³ there are some notable differences (Table 1). Specifically, CMS was interested in looking at the impact of expensive cancer drugs, the use of reperfusion drugs for stroke prevention, and erythropoietin-stimulating agents and their use in cancer patients.

The Medicare program, either by design or by default, does not currently have an active voice in establishing priorities for CER investment. Although the legislation allocated space on PCORI's governing board for 2 federal or state representatives,⁹ CMS is not represented. If CMS doesn't have a seat at the table in PCORI and if there's no effective mechanism for CMS to influence the types of studies being done, potentially there may be major gaps in the type of relevant and critical information that they need.

The Future of CER in the Medicare Program

CER has the potential for broad usage throughout the Medicare program. Not only could the results be used to inform coverage

decisions, but they could also be used to support patient decision aids and assist in coding decisions (determining whether there is enough of a significant therapeutic distinction for a particular product to assign it a new code). In addition, and perhaps even more importantly for CMS, CER data could be used in pricing—specifically in the area of developing policies for value-based insurance design and least-costly alternative pricing (or reference pricing). Through least-costly alternative pricing, Medicare contractors have the discretion to use relative costs in setting payments if there are 2 alternative items with equal efficacy. This has been used primarily to set payments for durable medical equipment. While a recent legal ruling has restricted use of this policy for drugs, this approach could help promote the generation of better CER for Medicare decisions.¹⁴ For example, in the prostate cancer case, if research couldn't demonstrate a significant clinical difference between proton beam therapy and intensity modulated radiation therapy, then CMS could pay the same for those treatments rather than paying different amounts for each. Pearson and Bach suggest a framework where new technology would be paid for at a higher rate than existing technology for 3 years. At the end of the third year, cost for the new technology would be reduced to the existing technology cost unless the new technology demonstrated clinical advantages to justify the additional cost.¹⁰

Another policy tool the agency has to help promote the development of CER is Coverage with Evidence Development (CED), also referred to as conditional coverage. CED links reimbursement to the requirement for prospective data collection. This policy tool allows CMS to help drive clinical research to ensure it is more relevant to its needs, such as ensuring that the

population researched in the studies includes Medicare beneficiaries, and that the outcomes include significant clinical outcomes that are relevant to the beneficiaries. CMS has been involved in more than a dozen CED decisions over the last 15 years.¹³ Although there was a brief hiatus in these types of decisions, activity has recently increased.

For many of the policies that are mentioned above, there are statutory ambiguities that keep the agency from being as proactive as they could be to use and promote the development of CER.

Conclusions

Currently, the quality of existing evidence has often been a limitation for CMS in its decision making. CER has the potential to improve the quality of that evidence. However, there are some key challenges to address before CMS can use CER throughout the program. One challenge is a lack of sufficient staff and internal resources devoted to take advantage of CER. Another challenge to tying CER to reimbursement programs, such as least-costly alternative, is the long-standing institutional separation between the areas of coverage and payment policy, which would have to be overcome. In addition, statutory ambiguities inhibiting CMS's ability to use policies such as CED or least-costly alternative are limiting CMS's potential to be a value-based purchaser, and at least some of those statutory barriers must be corrected before the agency can use CER effectively.

In the end, CMS needs to be more effectively engaged in establishing research priorities to ensure that at least some of the CER data are relevant to their needs. CMS must find a way to make those needs transparent and become involved in determining research priorities.

Author

PENNY MOHR, MA, is Vice President, Program Development, Center for Medical Technology Policy, Baltimore, Maryland.

AUTHOR CORRESPONDENCE: Penny Mohr, MA; Center for Medical Technology Policy, 401 E. Pratt St., Ste. 631, Baltimore, MD 21202. Tel.: 410.547.2687 x114; E-mail: Penny.Mohr@cmtmpnet.org.

DISCLOSURES

This supplement was sponsored by PIM and StrataMed through an educational grant from Novo Nordisk. Penny Mohr received compensation from PIM for participating in the live continuing education activity on which this article is based and for writing the article. Mohr reports payment for contracted research with the National Pharmaceutical Council.

ACKNOWLEDGEMENTS

The author thanks Kelley J. P. Lindberg, BS, for writing assistance in preparation of this manuscript.

REFERENCES

1. The Henry J. Kaiser Family Foundation. Total number of Medicare beneficiaries, 2011. Available at: <http://www.statehealthfacts.org/comparemaptable.jsp?ind=290&cat=6>. Accessed February 29, 2012.
2. Gornick ME, Warren JL, Eggers PW, et al. Thirty years of Medicare: impact on the covered population. *Health Care Financ Rev.* 1996;18(2):179-237. Available at: <http://ssa.gov/history/pdf/ThirtyYearsPopulation.pdf>. Accessed February 29, 2012.
3. Abernethy AP, Coeytaux RR, Carson, K, et al.; Duke Evidence-based Practice Center. Report on the evidence regarding off-label indications for targeted therapies used in cancer treatment. Technology assessment report. Project ID CANT1106. Agency for Healthcare Research and Quality. January 29, 2010. Available at: <http://www.cms.gov/determinationprocess/downloads/id71TA.pdf>. Accessed March 15, 2012.
4. U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. United States cancer statistics: 1999–2007 cancer incidence and mortality data. National Cancer Institute. 2010. Available at: <http://www.cdc.gov/uscs>. Accessed January 24, 2012.
5. Wilt TJ, Shamlivan T, Taylor B, et al; Minnesota Evidence-based Practice Center. Comparative effectiveness of therapies for clinically localized prostate cancer. Comparative effectiveness review no. 13. Agency for Healthcare Research and Quality. Publication no. 08-EHC010-1. February 2008. Available at: <http://www.effectivehealthcare.ahrq.gov/index.cfm/search-for-guides-reviews-and-reports/?pageaction=displayproduct&productid=79>. Accessed January 24, 2012.
6. Ollendorf DA, Hayes J, McMahon P, Kuba M, Pearson SD. Management options for low-risk prostate cancer: a report on comparative effectiveness and value. Boston, MA: Institute for Clinical and Economic Review. December 2009. Available at: <http://www.icer-review.org/index.php/Reports/lrpc.html>. Accessed January 24, 2012.
7. Carreyrou J, Tamman M. A device to kill cancer, lift revenue. *Wall Street J.* December 7, 2010. Available at: <http://online.wsj.com/article/SB10001424052748703904804575631222900534954.html>. Accessed January 24, 2012.
8. Committee on Comparative Effectiveness Research Prioritization, Board on Health Care Services, Institute of Medicine of the National Academies. *Initial National Priorities for Comparative Effectiveness Research.* Washington, DC: The National Academies Press; 2009. Available at: <http://www.iom.edu/Reports/2009/ComparativeEffectivenessResearchPriorities.aspx>. Accessed February 15, 2011.
9. Patient Protection and Affordable Care Act. H.R. 3590, 111th Cong., 2nd Sess. (2010). Available at: <http://www.gpo.gov/fdsys/pkg/PLAW-111publ148/pdf/PLAW-111publ148.pdf>. Accessed January 24, 2012.
10. Pearson SD, Bach PB. How Medicare could use comparative effectiveness research in deciding on new coverage and reimbursement. *Health Aff.* 2010;29(10):1796-804.
11. Conway PH, VanLare JM. Improving access to healthcare data: the open government strategy. *JAMA.* 2010;304(9):1007-08.
12. Fung V, Brand RJ, Newhouse JP, Hsu J. Using Medicare data for comparative effectiveness research: opportunities and challenges. *Am J Manag Care.* 2011;17(7):489-96. Available at: http://www.ajmc.com/publications/issue/2011/2011-7-vol17-n7/AJMC_11jul_Fung_488to496/2. Accessed March 27, 2012.
13. Mohr PE, Tunis S, Sabharwal R, Montgomery R, Berghold L. The comparative effectiveness research landscape in the United States and its relevance to the Medicare program. Prepared for the Medicare Payment Advisory Commission. May 2010. Available at: <http://htaiced.files.wordpress.com/2011/02/cer-and-ced-in-medicare.pdf>. Accessed January 30, 2012.
14. *Hays v. Leavitt.* U.S. District Court for the District of Columbia. 1:2008cv01032 (October 16, 2008). Available at: http://dc.findacase.com/research/wfrmDocViewer.aspx/xq/fac.%2FFDCT%2FFDCC%2F2008%2F20081016_0001011.DDC.htm/qx. Accessed January 30, 2012.

Looking at CER from the Pharmaceutical Industry Perspective

Robert W. Dubois, MD, PhD

ABSTRACT

BACKGROUND: Comparative effectiveness research (CER) is increasing as an element of health care reform in the United States. By comparing drugs against other drugs or other therapies instead of just to placebo, CER has the potential to improve decisions about the appropriate treatment for patients. But the growth of CER also brings an array of questions and decisions for purchasers and policy makers that will not be easy to answer and which require significant dialogue to fully understand and address.

OBJECTIVE: To describe some of the impact, both positive and negative, that comparative effectiveness research (CER) may have on the pharmaceutical industry.

SUMMARY: As CER data proliferate, questions are being raised about who can access the data, who can discuss it, and in what forums. Regulations place different communication restrictions on the pharmaceutical industry than on other health care stakeholders, which creates a potential inequality. Another CER consideration will be the tendency to apply average results to individuals, even if not every individual experiences the average result. Policy makers should implement CER findings carefully with a goal toward accommodating flexibility. A final impact to consider is whether greater expectations for CER will have a negative or positive effect on incentives for drug innovation. In some cases, CER may increase development costs or decrease market size. In other cases, better targeting of trial populations could result in lower development costs.

CONCLUSION: The rising expectations and growth in CER raise questions about information access, communication restrictions, flexible implementation policies, and incentives for innovation. Members of the pharmaceutical industry should be cognizant of the questions and should be participating in dialogues now to pave the way for future solutions.

J Manag Care Pharm. 2012;18(4-a):S9-S12

Copyright © 2012, Academy of Managed Care Pharmacy. All rights reserved.

What is already known about this subject

- The amount of and demand for comparative effectiveness research (CER) is increasing.
- Regulations place different communication restrictions on the pharmaceutical industry than on other health care stakeholders.
- CER will affect policy makers' decision making and drug manufacturers' development costs.

What this article adds

- This article invites dialogue about the communication restrictions between the pharmaceutical industry and other health care stakeholders, with an eye toward affecting future regulations in a positive way.
- As policy makers expand their use of CER data, they should be cautious in applying average results to subgroups or individual patients.
- CER's effects on future innovation may be both negative (e.g., increased trial sample sizes, longer-term endpoints, or the risk of unfavorable results) and positive (e.g., reduced sample sizes by identifying target subgroups earlier in development, or real-world data that show increased value for the drug, spurring further development). Therefore, regulators and developers must begin exploring ways to prepare for potential impacts.

Comparative effectiveness research (CER) has the potential to improve decision making by helping those involved to understand who might benefit from what interventions and under what circumstances. It is important, however, to examine additional effects that CER may have on the health care industry so that we are not surprised by potential unintended consequences.

The pharmaceutical industry faces many requests for evidence and continues to strive towards producing the most comprehensive data possible. Today, the U.S. Food and Drug Administration (FDA) requires specific efficacy and safety data as part of the development and regulatory approval process. Payers want manufacturers to provide product dossiers with additional clinical, epidemiologic, and economic information. With CER there will be increasing expectations that clinical trials will have active comparators, evaluate nonsurrogate endpoints (morbidity, mortality, hospitalizations), and measure cost. And payers, providers, and patients will want data generated from real-world environments.¹

This rising evidentiary bar will have implications, of which I will examine 3: (a) who has access to these new sets of data and who gets to talk about them, (b) how we interpret the results so that we don't confuse the average with the individual, and (c) whether this increase in CER data will have a positive or negative effect on innovation.

Restrictions on Dialogue

Historically, knowledge about a drug and its role in therapy was developed by manufacturers and shared primarily through dialogue between the drug manufacturer and payers, and with providers. In this environment, the manufacturer presents and shares data that were part of registrational trials, and payers might have some data of their own. Now, communication of evidence is changing as more parties participate in CER. In general there will be an ever increasing volume of data available on new technologies through CER and other real world database studies; however there are significant restrictions on how the manufacturer can communicate this information to stakeholders.

One of the regulations pertaining to how the pharmaceutical industry communicates with a payer audience is FDAMA 114. The majority (81%) of pharmaceutical industry experts (outcomes directors at major pharmaceutical and biotechnology companies) surveyed consider the use of FDAMA in their communications to payers when presenting health care economic information. However, almost as many (75%) also stated they would benefit from additional guidance by the FDA as to how such promotions should be made to payers.² A cornerstone of this new CER world will be the development of new databases. Two laws, the American Recovery and Reinvestment Act³ and the Patient Protection and Affordable Care Act (PPACA),⁴

provided funding to invest in the development of various sources of information. For example, the FDA will have databases from which it will be mining and releasing information. Medicare will be making some of its data available for comparative purposes. Various other public and private databases will be used for CER. All of these information repositories will allow more and more researchers—from manufacturers, academics, the government, health plans, and others—to compare the performance of drugs to each other and to other therapies in ways that previously have not been feasible.

With researchers and others looking at available data, questions arise as to who has the right to access this information, and who has the right to talk about what is found. Historically, it has been very difficult and expensive to access data, and those data were often limited in the populations they contained. But, as more data opportunities become available, there needs to be an open debate about the pros and cons of having this information widely available. The more people who have access to the data and can work with it, the more this issue has relevance. Multiple researchers will be able to analyze the same data and openly discuss different results, methods, or endpoints. Will pharmacy benefit management (PBM) companies or health plans consider supporting these open databases and sharing their own information? Will all parties have similar access rights, or will just selected government personnel or a handful of researchers have that access? Or will access to taxpayer-funded data be generally available? There may be no right answer, but the conversation should begin.

Another aspect of communication relates to who can communicate CER findings. Currently, the pharmaceutical industry can speak to physicians and pharmacists about their drugs as long as the conversation addresses using the drug for on-label indications. They can describe the indications and the endpoints that were part of registrational trials. Off-label communication is far more restricted even though off-label use occurs quite commonly, especially in oncology.⁵

Other organizations or agencies do not have these restrictions. Moreover, when these groups conduct a study and publish the results, should the pharmaceutical companies that created the drugs be allowed to comment on the studies, whether to agree or suggest alterations or provide additional data? Currently, rules place far greater communication restrictions on the pharmaceutical industry than on anyone else in health care. This limits the pharmaceutical industry from responding with relevant information to the public debate. Today, pharmaceutical companies need multiple clinical trials to support assertions, but all other organizations—payers, the government, and the FDA—can make comparisons without conducting multiple trials or obtaining approval prior to dissemination. In other words, the dialogue becomes unequally restrictive, potentially to the detriment of the patients we aim to serve.

As CER increases the pool of information to discuss, the restrictions in place today become increasingly problematic.

What are the solutions? Should the communication restrictions on the pharmaceutical industry be loosened when their products are studied by others? Should there be a uniform set of communication standards that apply to all? There are no clear answers, but conversations about them should begin.

Applying Average Outcomes to Individual Patients

Every day, peer-reviewed publications or communication from the National Institutes of Health or the Agency for Healthcare Research and Quality detail the latest results of new clinical studies or systematic reviews. In the future, it will be overwhelming to try to keep up with the new data from the hundreds of studies that will be generated every year. To simplify information overload, the inclination is to remember the bottom line—is A better than B? Although we know logically that individual patients respond differently, we may focus upon the average result. But the reality, of course, is that the average is a composite and may not apply to each individual.

As Kravitz et al. (2004) point out, heterogeneity of treatment has many meanings.⁶ Inter-study heterogeneity entails comparison of results among several studies. Did those separate studies lead to very similar or very different results? Perhaps the population differed in each study and accounts for the different results. A second type of heterogeneity (inter-patient) relates to typical comparisons of A versus B where the data show that some patients did well and others did not. Rose's 1985 epidemiology paper is a well-known source on this topic.⁷ The issue of heterogeneity of treatment has current relevance as the draft of the Essential Health Benefits (a component of the PPACA) requires that only a single agent be available in each drug class.⁴

Perhaps the most clinical- or policy-relevant type of heterogeneity relates to how patients' individual responses may differ from the study average.

Let's examine a hypothetical example where patients on average do better on the "blue pill" than on the "red pill," an example similar to one recently used by President Obama in a national broadcast.⁸ But individual patients may do better on the red pill than the blue pill for many reasons, including biologic or demographic distinctions or patient preferences. Policy makers reading an article about a study may note that the average result shows blue is better than red, and develop policies stating that everyone with a particular condition should receive the blue pill. The problem, of course, is that developing such a policy does not account for those individuals for whom the red pill works better. How can decision makers in managed care and PBMs work around this problem?

One commonly discussed theme is subgroup analysis. For example, in this same hypothetical study, we may discover that younger people respond differently than older people. We could falsely assume that the heterogeneity is now resolved and recommend that all younger people receive the blue pill, and all older people receive the red pill.⁹ Unfortunately, the

reality is that subgroups will not fully solve the problem, because there will still be heterogeneity even within these subgroups. In other words, not all of the older people will do better on the red pill. Using subgroups may be a step in the right direction, but it is not a complete solution.

CER data should affect population reimbursement policies, but when is that safe and when is it problematic? If patients have a chronic, slowly deteriorating or nondeteriorating illness (such as hay fever or fibromyalgia), they can safely initiate treatment with the blue pill, and if that does not work, they can try the red pill next. On the other hand, if they have a severe infection or cancer that is rapidly progressive, they do not have the luxury of trying one option and then switching to another. As policymakers integrate the red and blue pills into their reimbursement approaches, they must keep in mind that in some circumstances it will be fine to institute policies where everyone first should receive the blue pill, or the blue pill merits a lower copayment or a different tier, and then anyone who fails on the blue pill can move on to the red pill. But in other circumstances where perhaps the situation is clinically different, the risks are different, the deterioration possibility is different, or the way the curves overlap is different, then having a strict, centralized policy may be the wrong solution. In those circumstances, it might be better to grant more freedom to the doctor and patient, creating a decentralized decision-making policy.

Patient cost-sharing should also consider treatment heterogeneity. If someone is biologically different and he has tried the blue pill because that is the policy, but he does not respond to it and therefore has to try the red pill, why is his cost-sharing higher? It may be a nonpreferred drug, but biologically he failed the preferred drug. If he is biologically different, should he be penalized by having to pay more?

Integrating CER into decision making will bring these questions to the forefront. With comparative data, policy decisions should not be treated as one-size-fits-all. Sometimes centralized reimbursement approaches make sense. It is cost-effective, it is the right thing to do, and it will not harm patients. But other clinical circumstances may call for more flexible policies that allow the doctor and patient more ability to choose.

How Will the Growth of CER Impact Innovation?

The growing demand for CER will impact the pharmaceutical industry in many ways, and its effect on innovation may be difficult to predict. In a CER environment, the costs of drug development may rise. For example, if the marketplace requires active comparators instead of placebo, the sample size required to show statistical differences will increase. A larger sample size entails greater cost.¹⁰ Second, demands for long-term clinical rather than short-term surrogate endpoints will increase study duration and attendant costs. Third, CER entails exploration of response in patient subgroups. To achieve adequate power, sample sizes will need to be larger. If particular subgroups show greatest benefit and lesser harm, then patients gain from this new knowledge, but the market size and revenue to offset

development costs may fall.

Another potential consequence is that certain drugs may not be pursued for clinical development. If a drug comes to market for indication A, but its clinical effectiveness is not shown to greatly differ from the alternative, payers may decide not to reimburse it or to place this new drug in a higher tier. If that happens, the manufacturer may not continue drug development—and risk—of testing it for indication B, where the drug might have performed better than any other drug available. And if a drug never makes it to the market, its descendent, derivative drugs will not be discovered. This is an important issue as a premium price cannot be obtained for a truly innovative product if the incremental steps to its development are not met. However the payer is not willing to pay for incremental developments. If this is the case then these costs get absorbed into the overall development of the innovative product, as recently described by Mansley, et al.¹¹

On the other hand, CER could have a positive effect on innovation. For example, a manufacturer may identify a patient subgroup with biologic or genetic tests, perhaps, before starting clinical trials. In that case, the trials may show clear-cut success, and the clinical trial could be small, keeping costs low. In addition, as a manufacturer develops CER spanning multiple outcomes, including long-term real-world data, productivity improvement, and quality of life, perhaps the research will find even more value.

The increasing expectations of CER present many challenges. Patients and other health care decision makers want this information, and it is correct and beneficial to ask for it. However, it is important to recognize that there are consequences that may affect the viability of bringing drugs to market in both negative and positive ways. As Berger and Grainger (2010) point out, it is clear that there will be ongoing debate on how the pharmaceutical industry should incorporate CER into drug development.¹² Organizations will need to consider how they will balance the impact of CER's impact on innovation against the benefits of CER evidence.

The National Pharmaceutical Council has begun modeling projects to evaluate some of the impacts CER may have on the future of the pharmaceutical industry, but it is too soon to share data or make any predictions. It is not too soon, however, to consider the questions and begin the necessary dialogue toward solutions. And it is likely that there will be solutions, because the value of CER is not, in this author's opinion, in question. It is how to manage the impacts of CER that requires our attention. One possible example might be to offer different durations of patent life depending on whether a manufacturer conducts placebo trials or the longer and more expensive (and more desirable) comparative trials.

Conclusions

It is important for the pharmaceutical industry to participate in the dialogue on the way CER is conducted, interpreted, and implemented. Many other countries are further along than the

United States in the application of CER to health technology decisions, and the pharmaceutical industry can benefit from internal discussions across global sectors in how this is done, especially since multinational corporations already are dealing with CER in its various forms in other parts of the world.¹³ There should be broad access to taxpayer-funded data by all stakeholders, and the public and pharmaceutical industry should have the right to talk about whatever CER studies are performed. We all need to explore when average results may or may not be applied to individual patients. An early and active public dialogue will benefit all stakeholders.

Author

ROBERT W. DUBOIS, MD, PhD, is Chief Science Officer, National Pharmaceutical Council, Washington, DC.

AUTHOR CORRESPONDENCE: Robert W. Dubois, MD, PhD, National Pharmaceutical Council, 1717 Pennsylvania Avenue NW, Washington DC, 20006. Tel.: 202.827.2079; E-mail: RDubois@npcnow.org.

DISCLOSURES

This supplement was sponsored by PIM and StrataMed through an educational grant from Novo Nordisk. Robert Dubois is an employee of the National Pharmaceutical Council, which is a member-sponsored organization of the pharmaceutical industry. NPC is a health policy organization and does not lobby.

ACKNOWLEDGEMENTS

The author thanks Kelley J. P. Lindberg, BS, for writing assistance in preparation of this manuscript.

REFERENCES

1. Licking EF. Pharma/payer deals: 2011 saw important step in shift to value-based R&D. "The Pink Sheet." January 9, 2012.
2. Neumann PJ, Lin PJ, Hughes TE. U.S. FDA Modernization Act, section 114: uses, opportunities and implications for comparative effectiveness research. *Pharmacoeconomics*. 2011;29:687-92.
3. Agency for Healthcare Research and Quality. Text of the Recovery Act related to comparative effectiveness funding, American Recovery and Reinvestment Act of 2009. Available at: <http://www.ahrq.gov/fund/cefarrarex.htm>. Accessed March 15, 2012.
4. Patient Protection and Affordable Care Act, H.R. 3590, 111th Cong., 2nd Sess. (2010). Available at: <http://www.gpo.gov/fdsys/pkg/PLAW-111publ148/pdf/PLAW-111publ148.pdf>. Accessed January 9, 2012.
5. U.S. Food and Drug Administration. Full text of FDAMA law. November 21, 1997. Available at: <http://www.fda.gov/RegulatoryInformation/Legislation/FederalFoodDrugandCosmeticActFDCAAct/SignificantAmendmentstotheFDCAAct/FDAMA/FullTextofFDAMALaw/default.htm#SEC.%20114>. Accessed January 9, 2012.
6. Kravitz RL, Duan N, Braslow J. Evidence-based medicine, heterogeneity of treatment effects, and the trouble with averages. *Milbank Q*. 2004;82(4):661-87.
7. Rose G. Sick individuals and sick populations. *Int J Epidemiol*. 1985;14:32-38.
8. Transcript: ABC News' Dr. Timothy Johnson interviews President Barack Obama. ABC News. July 15, 2009. Available at: <http://abcnews.go.com/Politics/story?id=8091227&page=1>. Accessed April 13, 2012.
9. Kent D, Hayward R. When averages hide individual differences in clinical trials. *Am Sci*. 2007;95:60-68.
10. Vernon JA, Goldberg R. Comparative effectiveness research: effect on pharmaceutical innovation, value of health and longevity. Center for Medicine in the Public Interest. 2011. Available at: <http://cmpi.org/reports-newsletters/reports/cer-pharmaceutical-innovation-health-and-longevity/>. Accessed March 15, 2012.
11. Mansley EC, Elbasha EH, Teutsch SM, Berger ML. The decision to conduct a head-to-head comparative trial: a game-theoretic analysis. *Med Decis Making*. 2007;27(4):364-79.
12. Berger ML, Grainger D. Comparative effectiveness research: the view from a pharmaceutical company. *Pharmacoeconomics*. 2010;28(10):915-22.
13. Levy AR, Mitton C, Johnston KM, Harrigan B, Briggs AH. International comparison of comparative effectiveness research in five jurisdictions: insights for the U.S. *Pharmacoeconomics*. 2010;28(10):813-30.

Looking at CER from the Managed Care Organization Perspective

H. Eric Cannon, PharmD, FAMCP

ABSTRACT

BACKGROUND: The amount of available comparative effectiveness research (CER) is increasing, giving managed care organizations (MCOs) more information to use in decision making. However, MCOs may not be prepared to integrate this new and voluminous data into their current practices and policies.

OBJECTIVES: To describe ways that health care reform will affect MCO populations in the future, to examine examples of how MCOs have utilized CER data in the past, and to identify questions that MCOs will have to address as they integrate CER into future decision making.

SUMMARY: Unquestionably, health care reform will change the U.S. market. Millions more insured individuals will be making purchasing decisions. In addition, health care reform will mean more CER data will be available, affecting the decisions MCOs must make. In the past, MCOs may not have used CER as effectively as they could in making formulary and other policy decisions. However, there are examples that show how CER can be integrated effectively, such as Intermountain Healthcare's use of CER to create treatment guidelines, which have been shown to lower costs and improve delivery of care. In the future, MCOs will need to assess their own abilities to utilize CER, including their infrastructure of expertise, hardware, software, and protocols and processes. MCOs will also need to understand how pertinent CER is to their own needs, how it may affect benefit design, and how it will affect their customers' needs.

CONCLUSION: Health care reform, and the resultant growth of CER, will have significant impact on MCOs, who will need to invest in better infrastructure and new understandings of a transforming market, changing customer bases, and evolving data.

J Manag Care Pharm. 2012;18(4-a):S13-S16

Copyright © 2012, Academy of Managed Care Pharmacy. All rights reserved.

What is already known about this subject

- Under health care reform, millions more insured individuals will be making purchasing decisions.
- In the past, managed care organizations (MCOs) may not have used comparative effectiveness research (CER) as effectively as they could in making formulary and other policy decisions.
- Traditionally, MCOs recognized facilities, hospitals, and physicians as stakeholders and involved them in decision-making discussions. Seldom, if ever, have MCOs involved the patient in that process.

What this article adds

- This article suggests ways in which CER data can be used more effectively, such as in creating treatment guidelines and pathways for providers.
- MCOs will need to assess their own abilities to utilize CER, including their infrastructure of expertise, hardware, software, protocols, and processes.
- To fully utilize CER, MCOs will need to understand how pertinent the available CER is to their own needs, how it may affect benefit design, and how it will affect their customers' needs.
- MCOs must participate in CER discussions and find ways to encourage CER that will produce results useful for decision making.

Since 2009, health care reform has become one of the driving forces behind comparative effectiveness research (CER). Health care reform has also driven other changes in the marketplace, such as additional coverage being added for different treatments, and coverage being extended to people who weren't eligible for care previously. Clearly, we will continue to see changes in the market over the coming years. The challenge is in predicting how consumers and employers will react to those changes, how CER will affect the market, and how managed care organizations (MCOs) will respond to the increase in information.

Before we can understand the role of CER in a reformed market, we need to have some idea of what that market will look like and what the market will want. Figure 1 illustrates a 2009 Kaiser Commission on Medicaid and the Uninsured/Urban Institute analysis showing where U.S. adults aged 19 to 64 years currently obtain health care coverage. The analysis shows 23% of this population is uninsured, 59% obtain coverage through their employer, and 6% are in the private market (nongroup). Medicaid and other public payers make up the remaining 13%.¹

By 2019 up to 32 million people will gain coverage who have not had coverage before, including large increases in the Medicaid population. The exchanges will enroll previously uninsured individuals, individuals who will lose employer-based coverage or who cannot afford employer-based coverage due to increasing costs, individuals who would otherwise have purchased health insurance in the nongroup private market, and adults above the 138% federal poverty level (FPL) who will lose their Medicaid coverage.²

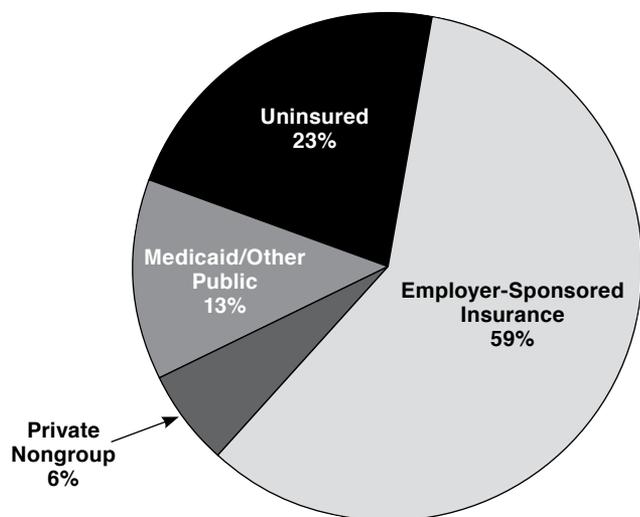
As shown in Figure 2, these estimates indicate that from 2009 to 2019, we will see an increase from 19% to almost 40% of the population making health care decisions who previously were not in the employer market (Medicaid, other public groups, and private nongroups). Another aspect of the changing market is that more groups are giving individuals a choice, even within employer-based plans, where choice may have been more limited in the past.

All of this means we must carefully consider what the consumer is going to want. At SelectHealth, we are researching and talking to patients in our market, trying to better understand what consumers want. Obviously consumers want quality products. But health insurance can be a very confusing marketplace, so they want products that are simple to understand and use. A large part of the population wants low cost and another portion of the population is willing to spend extra for value. To serve those customers, companies willing to invest in CER may be able to provide both low-cost and high-value options. Finally, will consumers be willing to compromise on the amount and type of choices they're offered?

Analyzing what employers want in health care reform reveals 3 clear goals. Employers want to contain costs, encourage healthy lifestyles, and improve the quality of care.³

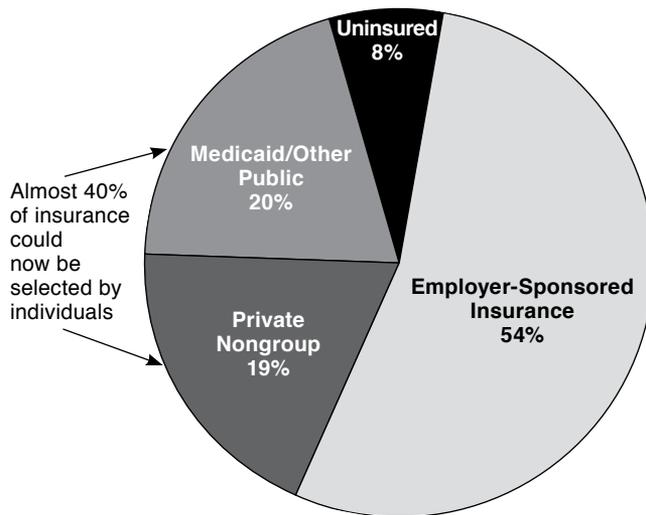
Mushlin and Ghomrawi (2010) looked at the components of health care reform that may help the health care system

FIGURE 1 Health Insurance Coverage of 185.4 Million Nonelderly Adults, 2009^a



^aSource: Kaiser Commission on Medicaid and the Uninsured/Urban Institute. Health insurance coverage of 185.4 million nonelderly adults, 2009. Analysis of 2010 Annual Social and Economic (ACES) supplements to the Current Population Survey.¹ Adults are defined as individuals aged 19 to 64 years. Total exceeds 100% due to rounding.

FIGURE 2 What Health Insurance Coverage of Nonelderly Adults Might Look Like After Reform^a



^aSource: H. Eric Cannon, SelectHealth, Intermountain Healthcare. Values are based on estimated shifts applied to existing data; total exceeds 100% due to rounding.

become more efficient and more effective.⁴ They wrote that financial incentives, programmatic initiatives, and organizational changes could be considered “blunt instruments” that may nudge the health care system toward efficiency. On the other hand, they considered CER a “sharper tool” that could inform change and guarantee the enhanced health of the population by delivering comparative and precise information.

The Evidence-based Practice Centers (EPCs) funded by AHRQ have developed a system of grading the strength of a body of evidence when comparing medical interventions. The goal is to provide an objective assessment of the strength of evidence that decision makers can use in making their assessments. Four domains are required and include risk of bias, consistency, directness and precision.⁵ Additional domains can be included as appropriate including dose response association, confounders, strength of association and publication bias. An overall strength of evidence grade is given as either high, moderate, low, or insufficient.

To see how CER can be used as a sharper tool in the future, it may help to look at an example of how we’ve used CER data in the past.

How Have We Used CER with Diabetes Medications in the Past?

A 650-page report first published by the Agency for Healthcare Research and Quality (AHRQ) in 2007 and updated in 2010 analyzed CER data for oral diabetes medications for adults with type 2 diabetes. The report showed that most diabetes

medications (metformin, thiazolidinediones, sulfonylureas, and repaglinide) reduce hemoglobin A1c by a similar amount (about 1%).⁶ The report found that metformin as monotherapy was more effective at reducing A1c than were DPP-4 inhibitors as monotherapy. Most metformin combinations were more effective than metformin monotherapy. The report also found a limited ability to draw conclusions on the glucagon-like peptide (GLP)-1 analogs and agonists because the evidence was graded as either low or insufficient. Researchers found that metformin consistently promoted weight loss, acarbose promoted weight loss or was weight neutral depending on the study, and low-density lipoprotein (LDL) cholesterol levels decreased with metformin or second-generation sulfonylureas, along with many other findings.

Another AHRQ report from 2008 reviewed insulin analogues, showing that premixed insulin analogues are better at lowering both A1c values and postprandial glucose than long-acting insulin analogues.⁷ But, the long-acting analogues cause less weight gain and less hypoglycemia. Comparing premixed insulin analogues with noninsulin medications, 3 categories showed moderate strength of evidence indicating that the premixed were probably better, while in 2 categories the noninsulin medications performed better.⁷ Each of these characteristics form part of the therapy decision that should be incorporated when treating diabetes in an individual patient.

But, have we really used these data to inform our formulary decisions? An analysis of SDI’s Spring 2009 *Managed Care Formulary Drug Audit* could be expected to show that HMOs’ placement of subsets of antidiabetic agents in preferred positioning might vary based on the available CER data. For

example, the data showed that pioglitazone raises triglycerides less than rosiglitazone.⁷ But in looking at where health plans across the country have positioned those, they were almost equal in 2008 (pioglitazone placed in preferred positioning by 100% of HMOs, and rosiglitazone placed in preferred positioning by 98% of HMOs).⁸

Discrepancies such as these point out that managed-care plans may not be doing all we can to use the CER data and guidelines in meaningful ways when it comes to positioning products within a formulary. Despite this, there are examples of how MCOs have used CER data to drive how guidelines are established.

One of the predominant ways Intermountain Healthcare has used available CER data is in the development of disease management programs, called clinical programs, that provide tools and information to help practitioners deliver care in a consistent and integrated way. Practitioners must have access to the data and understand how to apply that data operationally, so Intermountain has designed clinical programs to guide and define new disease management systems and integrate them into routine care throughout the Intermountain system. Each disease management system includes an evidence-based care process model, patient education materials, clinical support materials to make care delivery easier, and a data measurement and reporting process to analyze practice patterns. Reducing variability in the process of care allows assignment of outcomes to a causal treatment variable. In other words, Intermountain's main goal is to reduce the variation within treatment, thereby producing better outcomes.

While Intermountain's formulary may not vary much from other MCOs as far as positioning, CER data have been incorporated in developing Care Process Models (CPMs). CPMs are evidence-based guidelines for common and chronic conditions. The CPM teams have tried to ensure all the products are available within the formulary, and then they have taken it a step further within the clinical pathways to define exactly where each product might be used. For example, in the treatment of diabetes, the CPM recommends starting with metformin. If control is not obtained then another agent can be added, depending on the specific needs of a patient. Sulfonylureas or insulin might be added as low-cost options. In a patient who needs some weight loss, the options might include a DPP-4 inhibitor or a GLP-1 agonist.⁹

Can the use of CER data lead to high-quality, cost-effective care in the treatment of diabetes? Intermountain has proven that its diabetes clinical program is associated with improved performance in diabetes clinical measures.¹⁰ Intermountain CPMs have helped control costs and improve care.

How Will CER Affect MCOs?

Every MCO will need to conduct its own introspective review and ask what it must do to be in a position to use the growing volume of CER information. At every level, individuals need to be educated, understand how the research was done, determine how it applies to their population, and identify how it applies in different demographics. Taking it further, we must also ask: where have we used comparative effectiveness in the

past, where would we like to use it in the future, and what will it take to accomplish that? Some of these questions will be difficult, with implications that will need to be managed carefully. For example, if observational data tells us a particular therapy doesn't work as well as others in certain populations, how do we handle patients who are already using that therapy successfully?

As more individual consumers begin making purchasing decisions, we'll have to ensure that those individuals are choosing our organizations and putting their money and their support behind us, or we won't remain viable. So how will we incorporate those patients and individuals into our decision making? In the past, our stakeholders clearly have included facilities, hospitals, and physicians, and we as MCOs have involved them in these discussions and in making decisions. Seldom, if ever, have we involved the patient in that process. But in a reformed market, the individual will play a greater role in health care decisions and will have a greater need to be engaged. How do we disseminate more information to them? The Institute of Medicine recommends that consumers should have involvement in CER. Kreis et al. (2012) surveyed 17 organizations conducting or commissioning systematic reviews and found that 7 of them involve consumers at a programmatic level, through one-time consultation or on ongoing collaboration.¹¹ They conclude that an assessment of which approaches are most effective is required to further define the most appropriate involvement of consumers in CER.

At a basic level, we need to work at building the infrastructure to incorporate CER. Within each of our organizations, we will need to develop the expertise, the hardware, the software, and the protocols to use this new and growing volume of data. The Center for Medical Technology Policy held a CER summit in November 2010, and one of the issues that resulted was the need for consistent data standards in data generation and utilization.¹² The availability of data allowing comparisons is critical to CER. Hirsch et al. (2011) describes examples of the data infrastructure needed to support various CER methods, some of which are already slowly developing.¹² For example, to support meta-analysis and guideline development, we will need standardized data collection in clinical trials to allow comparisons across trials and practices, and strengthened national registries that incorporate data from clinical practice. The integration of patient-reported outcomes will require development of patient-accessible platforms in which data can be directly entered and integrated into electronic health records (EHRs), as well as interfaces that allow clinicians and researchers to track data in real time. And coverage with evidence development will require the development of integrated EHRs that allow a range of outcomes to be assessed, and expedited analysis in clinical trials by relying less on manual aggregation of data.¹²

As we design the infrastructure and operational systems to adjudicate the claims made from CER analyses, how does that affect benefit design? Will there still be a role for an open formulary or are we going to be looking at more closed formularies based on the evidence?

Conclusions

As we evaluate CER and its many impacts on the U.S. health care system, it's clear that many different stakeholders will have different agendas and needs for the data that will be generated and analyzed. Several years ago, Sean Tunis, MD, discussed how the funding for CER could affect the ability of MCOs to use that research. He said "If the money goes through the usual channels and is primarily controlled by the academic community and the existing research infrastructure, it's going to be a large volume of answering questions that don't matter to decision makers."¹³ Several health plans across the country have recognized the need for more involvement and are starting find ways to create collaboration. For example in the fall of 2011, Pfizer and Humana announced a partnership to improve health care delivery to seniors. Researchers and health care experts from both organizations will be brought together to study key issues and deliver interventions to reduce inefficiencies in the management of chronic conditions such as pain, cardiovascular disease and Alzheimer's disease.¹⁴

From a managed care perspective, the key as we start doing more and more CER is to ensure we are asking questions that are relevant to us as MCOs and are producing results that we can actually use to make decisions. If it isn't relevant to us, it really won't provide any value for us.

Author

H. ERIC CANNON, PharmD, FAMCP, is Chief of Pharmacy, SelectHealth, Salt Lake City, Utah.

AUTHOR CORRESPONDENCE: H. Eric Cannon, PharmD, FAMCP, SelectHealth, 4646 Lake Park Blvd., Salt Lake City, UT 84120. Tel.: 801.274.0791; E-mail: Eric.Cannon@selecthealth.org.

DISCLOSURES

This supplement was sponsored by PIM and StrataMed through an educational grant from Novo Nordisk. Eric Cannon received compensation from PIM for participating in the live continuing education activity on which this article is based and for writing the article. Cannon reports a consulting relationship with Novo Nordisk.

ACKNOWLEDGEMENTS

The author thanks Kelley J. P. Lindberg, BS, for writing assistance in preparation of this manuscript.

REFERENCES

1. Kaiser Commission on Medicaid and the Uninsured/Urban Institute. Health insurance coverage of 185.4 million nonelderly adults, 2009. Analysis of 2010 Annual Social and Economic (ACES) supplements to the Current Population Survey. 2010.
2. The Henry J. Kaiser Family Foundation. Focus on health reform. March 2011. Available at: <http://www.kff.org/healthreform/upload/8147.pdf>. Accessed September 13, 2011.
3. Towers Watson. Health care reform: looming fears mask unprecedented employer opportunities to mitigate costs, risks and reset total rewards. May 2010. Available at: [http://www.towerswatson.com/assets/pdf/1935/Post-HCR_Flash_survey_bulletin_5_25_10\(1\).pdf](http://www.towerswatson.com/assets/pdf/1935/Post-HCR_Flash_survey_bulletin_5_25_10(1).pdf). Accessed August 15, 2011.
4. Mushlin AI, Ghomrawi HM. Comparative effectiveness research: a cornerstone of healthcare reform? *Trans Am Clin Climatol Assoc.* 2010;121:141-54. Available at: <http://www.ncbi.nlm.nih.gov/pmc/articles/PMC2917153/?tool=pubmed>. Accessed April 24, 2012.
5. Methods guide for effectiveness and comparative effectiveness reviews. AHRQ Publication no. 10(12)-EHC063-EF. Rockville, MD: Agency for Healthcare Research and Quality. April 2012. Available at: http://www.effectivehealthcare.ahrq.gov/ehc/products/60/318/MethodsGuide_Prepublication-Draft_20120409.pdf. Accessed April 24, 2012.
6. Bennett WL, Wilson LM, Bolen S, et al. Oral diabetes medications for adults with type 2 diabetes: an update. Comparative effectiveness review no. 27. (Prepared by Johns Hopkins University Evidence-based Practice Center under contract no. 290-02-0018.) AHRQ Publication no. 11-EHC038-EF. Rockville, MD: Agency for Healthcare Research and Quality. March 2011. Available at: http://www.effectivehealthcare.ahrq.gov/ehc/products/155/644/CER27_OralDiabetesMeds_20110623.pdf. Accessed April 24, 2011.
7. Qayyum R, Wilson LM, Bolen S, et al. Comparative effectiveness, safety, and indications of insulin analogues in premixed formulations for adults with type 2 diabetes. Comparative effectiveness review no. 14. (Prepared by the Johns Hopkins University Evidence-based Practice Center under contract no. 290-02-0018.) Rockville, MD: Agency for Healthcare Research and Quality. September 2008. Available at: http://www.effectivehealthcare.ahrq.gov/ehc/products/18/106/2008_0915InsulinAnaloguesFinal.pdf. Accessed August 22, 2011.
8. Managed care formulary drug audit. SDI. 2009 Spring.
9. Intermountain Healthcare. Outpatient management of adult diabetes mellitus. April 2011. Available at: <https://kr.ihc.com/ext/Dcmnt?ncid=51061827>. Accessed April 24, 2012.
10. Larsen DL, Cannon W, Towner S. Longitudinal assessment of a diabetes care management system in an integrated health network. *J Manag Care Pharm.* 2003;9(6):552-58. Available at: <http://www.amcp.org/data/jmcp/Contemporary%20Subject-552-558.pdf>.
11. Kreis J, Puhan MA, Schünemann HJ, Dickersin K. Consumer involvement in systematic reviews of comparative effectiveness research. *Health Expect.* March 6 [Epub ahead of print].
12. Hirsch BR, Giffin RB, Esmail LC, Tunis SR, Abernethy AP, Murphy SB. Informatics in action: lessons learned in comparative effectiveness research. *Cancer J.* 2011;17(4):235-38.
13. *Drug Benefit News.* AIS Publication. Feb 27, 2009;10(5):3-4.
14. Pfizer and Humana form research partnership to improve health care delivery for seniors. Alzheimer's Reading Room. October 15, 2011. Available at: <http://www.alzheimersreadingroom.com/2011/10/pfizer-and-humana-form-research.html>. Accessed April 13, 2012.

Three Perspectives on the Impact of Comparative Effectiveness Research on Decision Making

Physician Continuing Medical Education Accreditation Statement

This activity has been planned and implemented in accordance with the Essential Areas and policies of the Accreditation Council for Continuing Medical Education (ACCME) through the joint sponsorship of Postgraduate Institute for Medicine and StrataMed, LLC. The Postgraduate Institute for Medicine is accredited by the ACCME to provide continuing medical education (CME) for physicians.

Credit Designation

The Postgraduate Institute for Medicine designates this journal-based CME activity for a maximum of 1.25 *AMA PRA Category 1 Credits*[™]. Physicians should claim only the credit commensurate with the extent of their participation in the activity.

Pharmacist Continuing Education Accreditation Statement

The Postgraduate Institute for Medicine is accredited by the Accreditation Council for Pharmacy Education (ACPE) as a provider of continuing pharmacy education.

Credit Designation

 The Postgraduate Institute for Medicine designates this continuing education activity for 1.25 contact hours (0.125 CEUs) of the Accreditation Council for Pharmacy Education. Universal Activity Number (0809-9999-12-143-H04-P).

Type of Activity: Knowledge

Credit Instructions

Method of Participation and Request for Credit

There are no fees for participating and receiving CME/CE credit for this activity. During the period May 1, 2012, through April 30, 2013, participants must read the learning objectives and faculty disclosures and study the educational activity. Continuing education (CE) credit for this activity is processed either through AMCP at www.amcp.org/continuingeducation (CME/CE Center) or through Postgraduate Institute for Medicine at www.cmeuniversity.com.

The posttest worksheet is available online.

In order to receive CE credits for this activity, you must complete the following:

1. Review the activity in its entirety and direct your Web browser either to www.amcp.org/continuingeducation or to www.cmeuniversity.com (course ID **8518**).
2. You will be prompted to complete an activity evaluation and posttest. In order to receive credit you must earn a score of 70% or better on the posttest.

Upon successful completion, you will automatically receive your CE statement. Your CE credits will be automatically archived and tracked for you on the AMCP website (www.amcp.org/continuingeducation) or on the PIM website (www.cmeuniversity.com). All information is kept confidential.

Media

Journal-based CME



JMCP

JOURNAL OF MANAGED CARE PHARMACY

Supplement